

Annex 16 – Law Enforcement Coordination and Management

Primary Agency: Illinois State Police (ISP)

Support Agencies: Illinois Emergency Management Agency (IEMA)
Illinois Department of Natural Resources (IDNR)
Illinois National Guard (ILNG)
Illinois Department of Transportation (IDOT)
Illinois Secretary of State (SOS)
Illinois Commerce Commission (ICC)
Illinois Law Enforcement Alarm System (ILEAS)
Illinois Department of Corrections (IDOC)
Office of the Attorney General (OAG)

I. Introduction

A. Purpose

1. Provide strategic and operational guidance for security, traffic and crowd control, dignitary protection, investigations and other functions of local and state law enforcement agencies.

B. Scope

1. This annex addresses parameters for utilization of law enforcement resources and procedures required for disaster operations.
2. This annex addresses support to local and county officials in provision of essential law enforcement services as well as continuing day-to-day services.
3. Each type of law enforcement response requires different assets, expertise and equipment and/or specialized resources as appropriate.
4. Laws, rules, regulations and policies of the United States government and agencies involved in risk management, assessment, protective measures and prevention activities for law enforcement are considered valid and/or applicable within the state of Illinois.
5. State supported operations are scalable and modular based on the scope and magnitude of event and ability of the Authority Having Jurisdiction (AHJ).

C. Policy

1. Procedures for utilization, control and use of law enforcement resources will incorporate and/or consider operational priorities that include, but are not limited to protection of life, public health and safety, property protection, environmental protection, restoration of essential utilities, restoration of essential program functions and coordination as appropriate.

2. Law enforcement personnel will be trained to assigned missions and, to the extent possible, made aware of relevant ISP policy and procedure and potential risks involved.
3. Implementation of this annex will not supersede any AHJ's administrative protocols or policy.
4. Disaster intelligence collected through law enforcement response will be provided to the SEOC in accordance with ISP OPS-103.
5. Organizations providing law enforcement resources are responsible for training personnel in requirements and processes.
6. Law enforcement response by state agencies and state-approved mutual aid organizations will operate in accordance with ISP operations policy and procedure.

D. Situation Overview

1. A disaster or event (immediate, cascading or pre-planned) has or will occur resulting in a need to support local, county and state law enforcement.

E. Assumptions

1. Local and county law enforcement is prevented from effectively coordinating law enforcement activities.
2. Resources provided through the SEOC require coordination and management to ensure missions can be accomplished and avoid duplication of effort.
3. Spontaneous deployment of personnel will occur without a coordination element or sustainment plan.
4. Mutual aid assistance will be available.
5. Resources will be limited by location, training and operational readiness.
6. Specialized law enforcement resources will be required.
7. Just-in-time training will be required.
8. In a disaster, support to high impacted areas will be extremely limited and/or delayed.
9. State response will not be dependent on federal response posture.

10. Communities outside the affected area, not including those designated as evacuee host communities, will continue to function indefinitely without state-activated law enforcement resource support.
11. Law enforcement resources will be required in evacuee host communities.

II. Concept of Operations

A. General

1. Local governments have primary responsibility for law enforcement within their jurisdiction.
2. Request for support will be directed through the SEOC.
3. State law enforcement support is based on resource availability, capability and prioritization of effort.
4. Personnel and resources activated by the SEOC and coordinated by ILEAS will be managed through use of ISP processes and standard operating procedures.

B. Notification, Alert and Warning (NAW)

1. SEOC notification, alert and warning of SEOC liaisons will be handled in accordance with IEOP Annex 3, Communications, Appendix 1, Notification, Alert and Warning.
2. Primary and support agencies are responsible for internal and support partner notification.

C. Activation

1. SEOC Activation Level SOP will be used to determine staffing levels necessary for law enforcement coordination and management.
2. The SEOC will activate the ILEAS SEOC Liaison (LNO) for any event in which ILEAS has resources deployed in the affected area for local-to-local support and/or at the request of ISP.

D. Communications

1. Communications throughout response and recovery will be conducted in accordance with standard operating procedures and managed using established procedures, processes and policy outlined in IEOP Annex 3, Communications.
2. Communications will be conducted in a National Incident Management System (NIMS) compliant manner utilizing clear-text and frequencies coordinated with the SEOC.

E. Resource Management and Logistics

1. Resource management and logistics will be carried out in accordance with IEOP Annex 9, Resource Management and Logistics.
2. Resource management includes mutual aid agreements and assistance agreements; the use of special state and federal teams; and resource mobilization protocols.
3. Resource support to affected and host communities will be requested first from within the ISP district or region through the chain of command.
4. Resource support to affected and host communities will be requested from other ISP regions through the chain of command if unavailable within the ISP district or region.
5. If unavailable from within ISP, resource support to affected or host communities will be requested from other state agencies through the SEOC.
6. When the event overwhelms the available resources, ILEAS will be used to request and acquire law enforcement mutual aid from surrounding areas.

F. Reporting Requirements

1. Upon activation to the SEOC, all law enforcement coordination and management support agency LNOs will compile and disseminate situational reports on public safety capabilities and services.

G. Implementation Requirements

1. State law enforcement support is not dependent on local or individual state agency response posture.
2. State support of law enforcement operations will require local jurisdiction resources to be fully engaged and/or their capability exceeded.
3. Implementation of law enforcement support is predicated on approval of a request from a local AHJ to the SEOC.
4. Coordination and sustainment requirements of law enforcement operations must be fully addressed prior to implementation of operations.

H. Organization

1. Direction and Control

- a) State agencies and external organizations retain operational control of resources.
- b) The SEOC is the single point of coordination for state support of law enforcement operations.
- c) Law enforcement resources approved and activated through the SEOC will follow ISP chain of command.
 - 1) Field command may be delegated to the AHJ or designated state agency as authorized by the SEOC.
 - 2) ILEAS or designated state agency shall regularly report the status of resources and activities of the AHJ to ISP at the SEOC.
 - 3) ISP retains the discretion to extend its authority over field command at any time.
 - 4) ILEAS has no operational authority, per the ISP and ILEAS Memorandum of Understanding (MOU).
- d) SOS will maintain operational control of hazardous device units (HDU), and will cooperate with requests made to the SEOC based on operational priorities.
- e) The SEOC Manager in coordination with the SEOC ISP LNO, or designees may establish an Element Specific Support Function (ESSF) for law enforcement support.

2. Coordinating Elements

- a) State Unified Area Command/State Area Command (SUAC/SAC) elements may be deployed by the SEOC to coordinate information and resource requirements.
- b) One or more ESSF may be implemented by the SEOC for specific strategic action planning for law enforcement operations, in accordance with IEOP Base Plan, Appendix 3, Element Specific Support Function Coordination and Management.
- c) The SEOC Secretary of State (SOS) LNO will coordinate with the SEOC ISP LNO for prioritization of HDU resources.

3. Federal Coordination

- a) The SEOC will coordinate inclusion of federal assets into state law enforcement operations.
- b) State agencies may coordinate with their federal counterparts when federal assets are required.

III. Roles and Responsibilities

A. Illinois State Police (ISP)

- 1. Maintain communications with and provide disaster intelligence information to the SEOC.
- 2. Coordinate state support to law enforcement.
- 3. Provide personnel and equipment for law enforcement operations.
- 4. Assist and support other local and state agencies in law enforcement activities.
- 5. Provide direction and control to local law enforcement and law enforcement mutual aid agencies and organizations.
- 6. Provide force security and protection.
- 7. Provide traffic control, including control of ingress and egress to the affected area.
- 8. Coordinate the provision of detention facilities and prisoner processing with local law enforcement authorities.

B. Illinois Emergency Management Agency (IEMA)

- 1. Determines the need for a Gubernatorial Proclamation of a Disaster or Emergency.
- 2. Coordinates assistance from support agencies.
- 3. Manages and activates the SEOC when determined necessary.
- 4. Facilitates Intelligence/Information Sharing by providing accurate and relevant data to stakeholders and senior leadership.
- 5. Resources the necessary equipment for responding agencies to complete missions or fulfilling requests.
- 6. Coordinates supplemental Federal assistance with FEMA.

C. Illinois Department of Natural Resources (IDNR)

1. Provide personnel and equipment for law enforcement operations.
 2. Provide specialized equipment (boats, snowmobiles, all-terrain vehicles, etc.) and operators to assist in law enforcement support.
- D. Illinois National Guard (ILNG)
1. Provide personnel and equipment for support to law enforcement operations.
 2. Provide traffic control, including control of ingress and egress to the affected area.
 3. Provide support to law enforcement agencies, crowd control, force security and protection, support for state prisons and escort for VIPs.
- E. Illinois Department of Transportation (IDOT)
1. Share the responsibilities for providing traffic management and control on state highways as outlined within this policy and the Illinois Strategic Highway Safety Plan (SHSP).
 2. IDOT shall handle the mobilization of roadway-related support, e.g., traffic control devices, sand, gravel, heavy equipment, etc.
 3. Coordinate with ISP to provide personnel and equipment to assist law enforcement operations.
 4. Provide resources for traffic control, including control of ingress and egress to the affected area(s) when requested.
- F. Illinois Secretary of State (SOS)
1. Coordinate with ISP to provide personnel and equipment to assist law enforcement operations.
 2. Provide security and other duties as required and requested.
 3. Provide for the safety and security of the Illinois State Capitol Complex and provide for safety and security of the General Assembly (GA) should it convene in Sessions (regular or special) at any other locations due to Continuity of Operations Plan (COOP)/ Continuity of Government (COG) being activated.
 4. Provide specialized equipment and technicians to assist in law enforcement operations.
- G. Illinois Commerce Commission (ICC)
1. Coordinate with ISP to provide personnel and equipment to assist law enforcement operations.

H. Illinois Law Enforcement Alarm System (ILEAS)

1. Maintain communications with responding local law enforcement agencies to coordinate command and control and provide disaster intelligence information to ISP for SEOC consideration.
2. Coordinate notification, activation and deployment of all sub-state Law Enforcement mutual aid assets as directed by the SEOC.
3. Coordinate with county sheriffs' agencies to fulfill resource requests necessary to assist detention facilities and prisoner processing.
4. Provide personnel and equipment, to include specialized equipment and teams, for law enforcement operations.
5. Coordinate law enforcement mutual aid resources prior to a declaration and SEOC activation based on pre-established mutual-aid agreements.
6. Assist Statewide Interoperability Coordinator (SWIC) with deploying Strategic Technology Reserve resources as requested.
7. Provide access to the ILEAS statewide Law Enforcement Resource Database tool.

I. Illinois Department of Corrections (IDOC)

1. Provide personnel and equipment for law enforcement operations as required and requested by ISP pending the approval of IDOC Executive Staff.
2. Assist and support other state and local agencies in law enforcement activities on a limited basis (i.e. provide intelligence/investigative staff, parole agents, prisoner transports, etc.) as required and requested by ISP pending the approval of IDOC Executive Staff.
3. Provide traffic control, including control of ingress and egress to the affected area, as required and requested by ISP pending the approval of IDOC Executive Staff.

J. Illinois Attorney General's Office (OAG)

1. Coordinate with ISP to provide personnel and equipment to assist law enforcement operations.

IV. Authorities and References

A. Authorities

1. Criminal Identification Act, 20 ILCS 2630/0.01 et. seq., as amended

2. Secretary of State Act, 15 ILCS 305, as amended
3. State Police Act, 20 ILCS 2610, as amended
4. Illinois Highway Code, 605 ILCS 5/1-101 et.al.
5. Illinois Vehicle Code, 625 ILCS 5/1-101 et. al.
6. IEMA Act, 20 ILCS 3305, as amended.
7. Memorandum of Understanding – Illinois Law Enforcement Alarm System and Illinois State Police, as amended.
8. Illinois Criminal Code, 720 ILCS 5/1-101 et.al.
9. Public Buildings, Facilities and Real Property; Chapter IV; Secretary of State; Part 2005 Public Use of the Capitol Complex and Springfield Facilities; Section 2005.10 et. al.

B. References

1. Illinois State Capitol Complex All-Hazards Emergency Response Plan, as amended.